A Story of Nine Tribes:
The Creation of the Tribal Emergency Preparedness Coalition of Oregon
A Story of the Flood

Since Time Immemorial...
Session Format and Learning Objectives

• Story Telling
  ◦ Where we were
  ◦ How we got here
  ◦ Cascadia Rising
• Sharing Stories
The Nine Tribes of Oregon
The Big Picture

- Preparedness
- Response
- Mitigation
- Recovery

- Incident Occurs
- Equipment, Training, and Exercise
- Day-to-Day Operations
- Continuity Improvement Planning
- Steady State
- Emergency Operations Plan
- Days/Weeks
- EOC
- EOC
- Intermediate and Long-Term Recovery
- Weeks/Months
- Recovery Plan
- Months/Years
- Mitigation and Resiliency Projects
- Day-to-Day Operations
- Activity
- Coordination
- Planning
- Time
A STORY OF WHERE WE WERE
County Line 2 Fire

70,000 acres burned
8 structures lost / 3 structures damaged
Winter forage for livestock & big game lost
Traditional food sources destroyed
Tribal organization & enterprises had to close

August 12 – September 3, 2015
This trailer started a series of fires along US Hwy. 26
The fire engulfed a mobile home on County Line Road.
It came fast and furious that affected our entire Warm Springs community
Our feeding unit

West Hills area

Upper Dry Creek
The approach & aftermath
Some of the damage
Continued West Hills Watch

Evacuation level #2
Evening approaches
Morning Briefing
It burned from County Line road to the WS Youth Center
Water valve damage

Partnership thanks
A STORY OF HOW WE GOT HERE
My Story…Carey Palm

- From Ohio to Oregon…
Navigating Legislation and Funding

Legislation
- Robert D. Stafford Act
- Homeland Security Act
- Public Law 280
- Public Law 638
- Senate Bill 770

Funding Streams
- Homeland Security funds
- Emergency Management Performance Grants
- Pre Disaster Mitigation funds
- Hazard Mitigation Technical Assistance Program
Getting a Seat at the Table

- **Tribal Hazard Mitigation Plan**
  - Coordination with the County
  - Reaching out to partner tribes (Siletz)
  - FEMA Tribal Liaison

- **Weapons of Mass Destruction Tabletop Exercise**
  - Scenario involving tribal facilities

- **Health Emergency Response Team**
It Just Got Real…Indonesia Earthquake and Tsunami

QUESTION
How does your tribe talk about disasters?

December 26, 2003
Oregon Tribes and the Tsunami Inundation Zone

- **Coastal Hazard Zone**
  - Coquille Tribe
  - CTCLUSI
  - Siletz

- **I-5 Corridor**
  - CTGR
  - CCBUTI

- **Inland**
  - Klamath Tribes
  - Burns Paiute
  - CTWS
  - CTUIR
And More Real... Northwest Earthquake

- No evacuation warning
- Tribal Community Center being listed as an Assembly Area on the tsunami evacuation maps
- Coquille Community Fund grant to install a warning siren and work towards becoming a "Tsunami Ready Community"
- Obtained tsunami evacuation signs from ODOT
- Formed the Kilkitch Emergency Response Team (KERT)
- Made maps of people living on reservation who may need help evacuating in an emergency, with written request only
- Tribal Council approved my budget request for $40k to begin caching emergency supplies on reservation
- Obtained funding from HRSA, now my program, to install negative pressure room in clinic and purchase decontamination equipment

June 2005
Coming Together: 1st Annual Tribal Public Health Preparedness Conference, Spokane WA 2005

- Hosted by the Northwest Portland Area Indian Health Board, paid travel for all Oregon Tribes
- Just after Hurricane Katrina, Oregon was expecting evacuees...
- My first introduction to our incredible partners at NPAIHB and Joe Finkbonner
- Began discussion Mutual Aid and EOP templates for the Tribes in Oregon
Coos County Flood Declaration; Winter 2006

- FEMA expected the Tribe to participate and include damages with the County’s damage assessment
- Resulted in confusion around Tribal ability to receive direct support from the federal government
- Resulted in all Oregon Tribes receiving Hazard Mitigation Technical Assistance program funds from FEMA to complete their MHMP
Moving to the State PHEP Program
It Takes Time…and Money

- $160,000 in PHEP Pandemic Flu grant funds…an incredibly daunting task
- Contacted Tribes to gain buy in and participation
- Contracted with NPAIHB to perform several assessments
- Developed a tribal funding formula, which was an $8000 base plus per capita
- Established a statement of work included planning, training, exercise, and attendance to a conference each year, such as the Tribal PHEP hosted by NPAIHB
Continued to reach out to Tribes not yet under Contract
  ◦ Confederated Tribes of Umatilla Indian Reservation
  ◦ Confederated Tribes of Siletz
  ◦ Cow Creek Band of Umpqua Indians
  ◦ Klamath Tribes

Finally, Burns Paiute in 2010 once our funding formula adjusted to flat base amount

Support of Program Director critical
Momentum Continues to Build

- Deployment of state issued satellite phones to each Tribe and County Health Departments
- H1N1 2009, resulted in direct allocation of vaccine, Strategic National Stockpile (SNS) assets, and Personal Protection Equipment (PPE) to each Tribe
- Japan Earthquake/Tsunami 2011, resulted in installation of generators for each Tribal Clinic on the Oregon Coast and HAM radio equipment installation for Coquille and the Confederated Tribes of Umatilla
- Carryover dollars to purchase solar powered Hurricane Water Purification Systems
- State Emergency Operations Planning Project...EOPs developed for all nine Tribes in Oregon
Statewide Emergency Operations Planning Project

- 2007 – 2015
- EOPs developed for:
  - All nine of federally recognized tribes in Oregon
  - All 36 counties
  - Over 100 cities
- Lessons learned:
  - Geographic Scope
  - Unified Command
  - Capacity
  - Declaration Process
Sustained Support

- Ongoing planning, training, and exercise activities
- Annual Tribal PHEP conference
- Monthly technical assistance calls
- Invite our Federal and State partners to join us (FEMA, BIA, USACE, IHS, OEM)
- Semiannual conference of Tribal Preparedness Coordinators
Tribal Preparedness Coalition of Oregon

- Tribes requested another meeting before end of Summer 2016 during our Cascadia Rising hotwash conference call
- Date set for August 17-18 hosted in Portland at our Agency Operation Center
- Formally adopted the name “Tribal Preparedness Coalition of Oregon” and beginning the development of the Charter and Vision statement
- Other meeting results include the development of our Tribal work plan for the year with Behavioral Health/Suicide Prevention and COOP planning top priorities
THE STORY OF CASCADIA RISING
My Story…Matthew Lieuallen
Cascadia Rising Exercise: A Refresher

- 9.0 Magnitude Earthquake completely ruptures the 800-mile CSZ Fault Line.
- **Earthquake**
  - Ground shaking lasting up to 5 minutes.
  - Numerous aftershocks with several of M7.0+.
- **Tsunami**
  - 15 to 30 minute warning.
  - Wave height could vary from 20' to 80' based on location.
  - Multiple waves hit the coast for 10-12 hours after initial shake.

**PRO TIP**
Don’t get wrapped around the Cascadia axle!
Getting Organized: Resources and Buy-In

- **Funding**
  - State Homeland Security Grant Program

- **Partnerships**
  - One grant, nine tribes

- **Support**
  - Consultant support – Ecology and Environment, Inc.
Getting Started: Gathering at the Plankhouse

- Provide an overview of the Cascadia Rising exercise and discuss status of current planning efforts
- Discuss joint tribal objectives and strategies for developing tailored tactical objectives
- Present strategies for success in planning and engagement
- Identify mechanisms for technical assistance

February, 2016
Joint Tribal Objectives: A Shared Vision

Operational Coordination
- Tribal Emergency Manager activates and staffs the tribal EOC.
- EOC staff identify unmet resource needs and submit complete resource requests through the State ECC or FEMA Region X.
- Validate and present the Tribal Helping Agreement.

Operational Communications
- Demonstrate successful use of ham radio to communicate between tribes, with the State ECC, and with FEMA Region X.
- Demonstrate successful use of satellite phones to communicate between tribes, with the State ECC, and with FEMA Region X.
Joint Tribal Objectives: A Shared Vision

Situational Assessment

• EOC staff prepare a tribal emergency declaration to be submitted by Tribal Council.

• EOC staff submit daily Situation Reports on status of response operations, priorities, and unmet needs to the State ECC and/or FEMA Region X.
Joint Tribal Objectives: A Shared Vision

Mass Care Services
- Key facilities demonstrate/discuss the tribe’s ability to effectively conduct evacuation operations during an earthquake/tsunami scenario.
- EOC staff and key partners demonstrate/discuss the tribe’s ability to stand up shelter operations for displaced tribal members.

Public Health and Medical
- EOC staff and key partners demonstrate/discuss the tribe’s ability to stand up triage and treatment operations for injured persons.
Staying Connected: Kah-Nee-Ta and Spokane

- “Final Planning Meeting” at Kah-Nee-Ta
  - Confirm objectives
  - Refine joint play

- Planning Meeting at Tribal Preparedness Conference
  - Confirm exercise materials and participation
  - Present lessons learned to tribal partners

PRO TIP
Take advantage of the times you are all together!

April and May, 2016
### Extent of Play: Supporting a Diversity of Capability

<table>
<thead>
<tr>
<th>Time</th>
<th>Tuesday</th>
<th>Wednesday</th>
<th>Thursday</th>
<th>Friday</th>
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<tbody>
<tr>
<td>0800-0900</td>
<td>STARTEX</td>
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</table>
| 0900-1000   | Individual Tribal Exercise Participation  
- CTGR Tribal Council and Management Team TTX  
- CTGR Stop/Drop/Cover Drill  
- CCBUTI Leadership TTX | Joint Tribal Communications Drill | Individual Tribal Exercise Participation  
- CTGR MCI Full Scale Exercise  
- CCBUTI Health and Wellness TTX (w/ Coquille)  
- CCBUTI Housing and Human Services TTX  
- Coquille Evacuation Drill | Individual Tribal Exercise Participation  
- CCBUTI Hot Wash | ENDEX  
- Joint Tribal Hot Wash |
| 1000-1100   |               |              |              |               |
| 1100-1200   |               |              |              |               |
| 1200-1300   |               |              |              |               |
| 1300-1400   |               |              |              |               |
| 1400-1500   |               |              |              |               |
| 1500-1600   | Joint Tribal Coordination Call  |              |              |               |
| 1600-1700   |               |              |              |               |
CASCADIA HIGHLIGHT
Confederated Tribes of Grand Ronde

• What we did…
  ◦ Tribal Council and Management Team TTX
  ◦ Mass Casualty Incident Full-Scale Exercise

• What we learned…
  ◦ ICS training
  ◦ County partnerships
  ◦ Mental health

June 9, 2016
CASCADIA HIGHLIGHT
Cow Creek Band of Umpqua Tribe of Indians and the Coquille Tribe

What we did...
- Leadership TTX
- Health and Wellness TTX
- Housing and Human Services TTX

What we learned...
- Triage training
- Declaration process
- Elder preparedness
- Unified Command

June 9, 2016
# Joint Tribal AAR: Planning for the Future

<table>
<thead>
<tr>
<th>Objective</th>
<th>Recommendation</th>
<th>Priority</th>
<th>Program Element</th>
<th>Responsible Party</th>
<th>Timeframe</th>
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<tbody>
<tr>
<td>Operational Communications</td>
<td>Conduct an assessment of tribal communications capabilities including available systems and trained staff; document gaps and make recommendations for equipment purchases and trainings</td>
<td>TBD</td>
<td>Planning</td>
<td>Joint/CCBUTI</td>
<td>TBD</td>
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<tr>
<td>Situational Awareness</td>
<td>Provide suggested changes with information specific to Tribal Nations for the State Situation Report template.</td>
<td>TBD</td>
<td>Planning</td>
<td>Joint/OEM</td>
<td>TBD</td>
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<tr>
<td>Operational Coordination</td>
<td>Conduct a joint tribal tabletop exercise using the Tribal Helping Agreement as a basis for discussion</td>
<td>TBD</td>
<td>Exercise</td>
<td>Joint/CCBUTI</td>
<td>TBD</td>
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<tr>
<td>Operational Coordination</td>
<td>Conduct ICS trainings for tribal personnel, including 300, 400, and position-specific trainings, to facilitate 'depth of bench' as well as ability for tribes to augment each other's EOC organizations</td>
<td>TBD</td>
<td>Training</td>
<td>Joint</td>
<td>TBD</td>
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<tr>
<td>Public Health and Medical</td>
<td>Identify additional resources for sheltering and casualty collection including tents; establish caches at key facilities</td>
<td>TBD</td>
<td>Equipment</td>
<td>CTGR, CCBUTI</td>
<td>TBD</td>
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<tr>
<td>Public Health and Medical</td>
<td>Develop a disaster pharmacy plan for distribution of medication and other medical supplies during a disaster</td>
<td>TBD</td>
<td>Planning</td>
<td>CTGR</td>
<td>TBD</td>
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**PRO TIP**
Looking to fund a project? Get it in the AAR!!!
It’s Not Easy: Sharing Our Lessons Learned

- We still have a ways to go...
- If you promise something, follow through
- It’s all talk unless we build capacity

PRO TIP
Document! Document! Document!
THE STORY CONTINUES...
Tribal Preparedness Coalition of Oregon

- Joint planning meeting scheduled for February 2017
- Quarterly communication drills amongst all Tribes using variety of equipment to ensure redundant communications
- Decided our scenario for our annual joint exercise will be the 2017 Solar Eclipse

August, 2016
HONORING JAMIE BAXTER
SHARING STORIES
Contact Us!

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THANK YOU!
END OF PRESENTATION