HEALTH IMPACT ASSESSMENT: ELEVATING PUBLIC HEALTH DATA AND TRIBAL VOICES IN DECISION-MAKING

AUGUST 30, 2016

Speakers:
Amber Lenhart, Health Impact Project
Raquelle Myers, National Indian Justice Center
Joseph Kunkel, Sustainable Native Communities Collaborative

Moderator:
Ruth Lindberg, Health Impact Project
Health Impact Assessment
An Overview

Presentation Outline

• About the Health Impact Project
• HIA: One solution to a challenge
• Definition and background of HIA
• Examples and Resources
About the Health Impact Project
The Health Impact Project


Why? To reduce health inequities and improve the health of all people by ensuring that health is a valued and routine consideration in decisions affecting them.

How? Through conducting federal-level HIAs; providing training, resources, and networking opportunities; and funding HIA projects.
### How We Work

<table>
<thead>
<tr>
<th>Category</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Funding</td>
<td>Funded 100 HIAs</td>
</tr>
<tr>
<td>Conducting</td>
<td>Completed four federal HIAs, one in progress</td>
</tr>
<tr>
<td>Training</td>
<td>Trained over 800 practitioners</td>
</tr>
<tr>
<td>Convening</td>
<td>Gather 500 professionals at each national meeting</td>
</tr>
</tbody>
</table>
HIA: One Solution to a Challenge
We have forgotten that much of our health is dictated by where we live, what surrounds us all the time

—Richard Jackson
Health Factors

Adapted from the University of Wisconsin Population Health Institute’s County Health Rankings model, 2010. http://www.countyhealthrankings.org
The Challenge

Many daily policy decisions made in sectors such as housing, transportation, natural resources and energy, education, and employment have significant health implications that go unrecognized.
Definition and Background of HIA
“A structured process that uses scientific data, professional expertise, and stakeholder input to identify and evaluate public health consequences of proposals and suggests actions that could be taken to minimize adverse health impacts and optimize beneficial ones.”

Source: “Improving Health in the United States: The Role of Health Impact Assessments” by the National Research Council, September 2011
HIA Addresses Determinants of Health

How might the proposed project, plan, policy...

- Housing
- Air quality
- Noise
- Safety
- Social networks
- Nutrition
- Parks and natural space
- Private goods and services
- Public services
- Transportation
- Livelihood
- Water quality
- Education
- Inequities

...and potentially lead to predicted health outcomes?

Design courtesy of Human Impact Partners
Key Points about HIA

A structured, but flexible, process that:

• **Predicts** health outcomes of a **specific proposed** decision/project

• Values collaboration with **stakeholders**

• Helps decision makers **weigh trade-offs** and understand the **health equity** implications of their work

• Relies on a **broad analytic framework** translating scientific data and community voice into **recommendations** for balanced, well-informed policies

• Focuses on solutions that **maximize positive** health impacts while **minimizing negative** ones
Completed HIAs, 2009 (N=54)

Health Impact Project Founded

CA 25
WA 4
OR 2
CO 2
MT 1
MN 5
AK 3
GA 4
MD 1
MA 2
NJ 1
PA 1
FL 1
OH 1
MI 1

Completed and In Progress HIAs
February 2016 (N = 388)

Maps created through a partnership between Health Impact Project and the Centers for Disease Control and Prevention’s Healthy Community Design Initiative
What sectors have HIAs addressed?

- Built Environment: 36%
- Transportation: 19%
- Natural Resources and Energy: 12%
- Agriculture, Food and Drug: 8%
- Housing: 7%
- Education: 5%
- Economic Policy, Labor, Employment: 6%
- Other*: 7%
What types of decisions have HIAs informed?

- Legislation
- Implementation
- Project Specific
- (Comprehensive) Planning
Steps of HIA

- Screening
- Scoping
- Assessment
- Recommendations
- Reporting
- Monitoring and Evaluation

Stakeholder Engagement
The Value of HIA: Policymaker Perspectives

The HIA has helped neutralize conflict by bringing different groups and disciplines together.

Janet Miller
Wichita city council member

HIA helps me win. It does all the work on the front end; nobody is angry, because all the concerns have been addressed.

Joe Cimperman
Cleveland City Councilmember

The HIA revealed gaps in the data we needed to make good decisions.

Stacie McIntosh
U.S. Bureau of Land Management

HIA is a tool to help us figure out where to ... use limited resources to benefit the greatest number of people.

Denise Provost
Massachusetts State Representative
Examples and Resources
## HIA Examples

<table>
<thead>
<tr>
<th>Topic</th>
<th>Location</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lower Duwamish Waterway Superfund Site</td>
<td>Washington</td>
</tr>
<tr>
<td>North Slope Oil Development</td>
<td>Alaska</td>
</tr>
<tr>
<td>Red Dog Mine</td>
<td>Alaska</td>
</tr>
<tr>
<td>Industrial Sand Mining</td>
<td>Wisconsin</td>
</tr>
<tr>
<td>Mojave Desert Utility-Scale Solar Project</td>
<td>California</td>
</tr>
<tr>
<td>Santo Domingo Pueblo Community Master Plan</td>
<td>New Mexico</td>
</tr>
</tbody>
</table>
Getting Involved in HIA

Potential roles for Tribal and Urban Indian Health Organizations and partners:

- **Initiate** and lead HIAs on issues of importance to your community
- **Collaborate** with partners to conduct assessments
- **Participate** on an HIA advisory committee
- **Contribute** to HIA stakeholder engagement efforts
- Use HIA findings to **advocate** for policy change
HIA and Public Health Accreditation

• Opportunity to use documentation from HIA activities to achieve or maintain accreditation
  – Data summaries
  – Documentation of stakeholder engagement
  – Dissemination activities
  – Recommendations for policy change to promote and protect health

• HIA can contribute to, but not take the place of a community health assessment or improvement plan
Health Impact Project Resources

www.healthimpactproject.org
Other Helpful HIA Resources

Society of Practitioners of Health Impact Assessment
https://sophia.wildapricot.org/

Centers for Disease Control and Prevention (CDC)
- Healthy Places http://www.cdc.gov/healthyplaces/hia.htm
- “phConnect”: HIA Community of Practice
  www.phconnect.org

Human Impact Partners http://www.humanimpact.org/

Health Impact Assessment Clearinghouse Learning and Information Center (HIA-CLIC) http://www.hiaguide.org

Thank you!

Contact:
Amber Lenhart
amlenhart@pewtrusts.org
202-540-6729
www.healthimpactproject.org
CASE STUDIES
Mojave Desert Solar Energy and Tribal Communities
A Health Impact Assessment Project

This project was conducted by the National Indian Justice Center pursuant to a grant from the Health Impact Project, a collaboration of the Robert Wood Johnson Foundation and The Pew Charitable Trusts.
The National Indian Justice Center, Inc. (NIJC) is an Indian owned and operated non-profit corporation with principal offices in Santa Rosa, California. The National Indian Justice Center was established in 1983 through the collective efforts of the National American Indian Court Judges Association, the American Indian Lawyer Training Program, and the Bureau of Indian Affairs in order to establish an independent national resource for Native communities and tribal governments.

The goals of NIJC are to design and deliver legal education, research, and technical assistance programs which seek to improve the quality of life for Native communities and the administration of justice in Indian country.

http://www.nijc.org/FtIrwinHIA.html
The Mojave Desert Solar Energy HIA

- “As the single largest consumer of energy in the U.S., the Department of Defense (DoD) has embarked on an ambitious program of expanded renewable energy generation on military bases and in the field, with a goal of producing 25% of its energy from renewable sources by 2025.” The U.S. military goals include reaching net-zero energy consumption by 2030.


- The purpose of this Health Impact Assessment (HIA) was to evaluate the potential health impacts of the proposed Fort Irwin photo-voltaic (PV) array facility located in the Mojave Desert region of California while paying particular attention to the potential health impacts upon American Indian Tribes with homelands in the region.
Ft. Irwin Solar Energy Project

- Ft. Irwin is part of the Army Energy Initiative's Task Force (EITF) to procure an up to 15 megawatt Photovoltaic Renewable Energy System.

- EITF is part of a coordinated effort by the military to reduce their energy costs and increase energy security by installing large-scale energy projects at Army installations.

- These projects leverage private sector financing through power purchase agreements.
  - Private sector vendors will design, build and operate the installations and sell the energy back to the military.
• Project Owned, Designed, Constructed, & Operated by Developer

• 15 MW Solar PV production with system tie to adjacent Tiefort substation, owned and operated by SCE

• Full site will not need to be utilized, approximately 150 acres expected, remainder to return to garrison

To cantonment area

Existing EUL site – 380 acs.

Tiefort Substation

Main Gate/Access Control Point

Premises 390 acs.
HIA Project Activities

1. Formation of an HIA advisory committee.
2. HIA Training for project staff and stakeholders.
3. Determine HIA objectives with stakeholders.
4. Assess the health benefits and risks.
5. Analyze the assessment data, draft recommendations.
6. Circulate draft recommendations for comment.
7. Integrate comments into final recommendations and deliver to appropriate forums.
8. Monitor and evaluate the HIA project process and objectives.
The Challenges

- Identifying and engaging the stakeholders
- Identifying and gathering data for the health determinants for the tribal communities

**Tips on working with Tribal Communities:**
- Stakeholder(s) may represent the tribe, several tribes or a specific category of stakeholders.
- People may wear several hats!
- Your project may not be a top priority for the tribe.
Identifying the Stakeholders

Mojave Desert Tribal Communities

Ft. Irwin Community

Non-Indians living and working within Tribal Communities

Non-Indian communities near the solar energy project site and near tribal communities
Tribal Health Determinants

- Cultural-natural resources and sacred sites/landscapes are significant health assets for California Native people for whom cultural identity is a primary health factor and buffer against health risks.
HIA Scoping Diagram
Tribal Health Determinants

- In general, research on health determinants for tribal communities is often limited by the population sample size and time constraints; however, tribal community members can identify health determinants.

- Health Determinants for tribal communities have not been significantly explored or discussed in relation to renewable energy project development in California.

- The HIA focused on the health value of the cultural-natural resources and sacred sites/landscapes that may be impacted by the renewable energy project.
HIA Health Determinants

Sovereignty and Self Determination
- Meaningful Consultation

Cultural Revitalization
- Preservation of Cultural Resources

Cultural Landscape
- Alteration of Cultural Landscape
- Impacts upon Flora and Fauna (Native plants, Desert Tortoise)
- Access to and quality of subsistence foods and cultural resources
- Impacts on water, air and soil quality

People

Ceremony

Env.

Tribal Culture

Response to Impacts

History

Practices

Photo Credit: DTMC/USFWS
The Successes

- Research on tribal health determinants
- Tool Kit for tribal community responding to environmental assessments
  - Giving a voice to tribes when consultation is not convened.
  - EA Public Comments submitted to Ft. Irwin
- Final HIA Report was submitted Pew Charitable Trusts
- Voltaic Facility Project removed from Ft. Irwin project page
- June 2016 – Ft. Irwin has developed EA Implementation of their Integrated Cultural Resources Management Plan
What is a Health Impact Assessment?

A Health Impact Assessment (HIA) is a systematic process that uses an array of data sources and analytic methods and considers input from stakeholders, to determine the potential effects of a proposed policy, plan, program, or project on the health of a population and the distribution of the effects within the population. HIA provides recommendations on monitoring and managing those effects.

A health impact assessment is a process to help achieve effective public policy solutions by doing these things:
- Provide information about a plan, project, or policy proposal's expected impact on the health of affected areas.
- Invite stakeholders to express how they expect the proposal to affect health.
- Invite stakeholders to make a plan to address any potential consequences to health.

Health impact assessments aim to ensure that:
- Stakeholders are involved in the decision making process to help collaborate on plans, projects, and policies that are better for everyone.
- Unintended consequences of the proposal are examined before they are adopted.
- Proposals are improved by helping stakeholders make plans for how to address any unintended consequences.

A health impact assessment gives decision makers information about the potential health benefits and consequences of a proposal to help maximize benefits and minimize risks.

<table>
<thead>
<tr>
<th>HIA Steps</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Screening</td>
<td>Establishes the need for and value of conducting an HIA. Is it feasible? Can an HIA be done within the timeframe of the decision? Are the decision makers open to HIA? Is there public concern regarding the health benefits of the proposal? These are all factors to consider when determining whether to conduct an HIA.</td>
</tr>
<tr>
<td>Scoping</td>
<td>Helps identify the affected population, one and narrows the scope of health effects to be evaluated to those of greatest potential importance. During this stage, project staff members determine a list of research questions, one and identify the data and methods to help answer those questions.</td>
</tr>
<tr>
<td>Assessment</td>
<td>Describes the baseline health conditions of the affected populations and characterizes the expected health effects of the proposal, as well as alternatives under</td>
</tr>
</tbody>
</table>
Thank you!

- Questions?

- Contact Information:
  - Raquelle Myers, Staff Attorney
  - National Indian Justice Center
  - njc@aol.com
  - http://www.nijc.org/FtIrwinHIA.html
INTERACTIVE EXERCISE
Brief Description: EPA plan to clean up the LDW Superfund Site

Likely health effects:
• Active cleanup activities
• Lingering contamination
• Residents, fishers, and tribes

Would the HIA add value?
• Human health not part of EIS
• Traditional and cultural significance of fishing

Opportunity to inform decision making?
• Public comment period

Decision makers: EPA and responsible parties

Are resources available? Yes!